LOCAL-OPTION TRANSPORTATION FUNDING

October 16, 2013
Utah Legislative Interim
Transportation Interim Committee
WHAT WAS THE BASIS FOR DETERMINING THE NEED

Utah’s Unified Transportation Plan
THE MAINTENANCE AND OPERATION PROBLEM
Future Challenges

Annual vehicle miles traveled (VMT) statewide expected to grow more than 80% from 26.6 billion in 2010 to 48 billion by 2040.
The Cost of Deferring Maintenance

Financial case for highway maintenance

- Very Poor: Preservation $1
- Rehabilitation $6
- Very Good: Reconstruction $10

Years

Provided by the Salt Lake Chamber of Commerce 2013 Public Policy Guide
Infrastructure Maintenance Backlog

State of Current Infrastructure --- One City’s Example

Street Maintenance

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<thead>
<tr>
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<th>Budgeted</th>
<th>Backlog</th>
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<tbody>
<tr>
<td>Square Yards of Paving</td>
<td>70,000</td>
<td>756,077</td>
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<tr>
<td>Square Yards of Chip Seal</td>
<td>48,000</td>
<td>1,079,813</td>
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<tr>
<td>Lane Miles of Crack Seal</td>
<td>10</td>
<td>94</td>
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THE FUNDING PROBLEM
FY 2011 Municipal Highway Funds vs. Municipal Expenditures

- Class C Funds
- Total Road Expenditures

Provided by the State Auditor Local Government Finance Report (Ut-2 form)
Gas Tax Dynamics

• The Problem:

  • Since the last gas tax increase in 1997, inflationary pressure on the “user fee” has diminished the purchasing power by 40%
  • During that same time period, road material costs have increased by 300%
  • Maintaining 35,000 miles with the equivalent of 4 cents/gallon is not sustainable
  • Maintenance is cheaper than repair but we can’t keep up with either
Projected new revenue would partially close the funding gap

- **2011-2040 Need**: $70.1 B
- **2011-2040 Revenue**
  - Projected new revenue in Unified Plan: $11.3 Billion
  - Remaining unmet need: $15.4 Billion

*Projected transportation revenue available from current sources: $43.4 Billion*
Breakdown of the Need

- $70.1 Billion Total Need by 2040
  - Financially Constrained the Unified Transportation Plan to $54.7 Billion
  - Current Revenues (est.) generate $43.4 Billion

- Funding Gap is $11.3 Billion between financially constrained Unified Transportation Plan and current funding

- $3-4 Billion in City/County Needs (Capacity and Maintenance)
- $4 Billion in State Needs (Capacity and Maintenance)
- $3 Billion in Transit Needs (Capacity and O/M)
- Plus Active Transportation (trails/paths) investment complementing all modes
THE FUNDING PROPOSAL
What We Explored:
Authorized **Local** Option and Dedicated Tax Comparison of States

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<td>Gas Tax (Local Option)</td>
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<td>Other**</td>
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<td><strong>Total Revenue Sources</strong></td>
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<td><strong>5</strong></td>
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*State Metropolitan Urban Density Ranking

** Other Includes: Real Estate Transfer Taxes, Severance, Food and Beverage, Development Impact, and Mortgage Recording
Our Proposal:

- A 3% local-option fuel user fee
  - Equivalent to a 10 cent motor fuel tax
  - Approved by county legislative body
  - All revenues flow to local governments (cities & counties)

- Working through distribution of funds
  - Distribution among participating counties, and their cities
  - Based largely on current B&C allocation
  - Some county-wide discretion for regional projects

- This plan only addresses the city/county road issues
  - Approximately $3 Billion in need (Unified Transportation Plan)
  - Generates roughly $3 Billion over the next 27 years (2040)
Why it Works

• 3% user fee provides nexus between users and benefits
  • Percentage based fee addresses inflationary pressure on the fund

• Administratively it will be converted to a “Cents/gallon” tax for the purposes of collection
  • Reduces the collection burden from thousands of retail outlets to only needing to collect from a limited number of distributors
  • Worked with Tax Commission on these logistics

• While working through final details of distribution we are trying to balance needs with the ability to generate funds (i.e. Rural-Urban Dynamics)
  • Counties, Cities, and MPO’s have all been a part of the discussion
What Is Next?

• This proposal addresses the city/county road issue ($3 Billion over next 27 years)

• Funding for Transit and State roads as identified in the Unified Transportation Plan still need to be addressed

• We are working on a 5 year implementation plan to address the comprehensive need; state and transit still outstanding
THE BENEFITS OF INVESTMENT
Benefits of Past Investments in Transportation

Impact of Transportation Capacity Projects on Delay Along the Wasatch Front - Weber, Davis, Salt Lake and Utah Counties

- No New Projects After 1995
- Finish Current Projects Only
- Implement 2040 Unified Plan